City of Cascade Idaho Employs HDPE for Entire Water and Wastewater System

By Drew L. Wilson

When the Mayor of Cascade Idaho set into motion his plan to improve his community, he knew that a top priority would be a basic need – water. Not that the town was running out of water; it’s just that its infrastructure was in horrific shape and in need of major repair. His solution – replace the city’s entire water and wastewater system with high density polyethylene (HDPE) pipe.

“The secret is out and people understand that Idaho is a marvelous place to live,” said Mayor R.W. Carter about the population explosion that is taking place in southern Idaho. “We have all the amenities that go with other recreational areas like Vail, Park City and other resort communities,” said Carter. “It’s bringing people who want to live in an aesthetically stunning place with outdoor adventure, and the thing that will support every facet of the community’s impending growth is water.”

Cascade is a small lumber mill town that is trying to bring its piping infrastructure into the 21st century. Cascade’s piping infrastructure was similar to a lot of towns across the country – under funded and neglected. The history of the public works department was one of buying whatever pipe was the cheapest at the time of needed expansion or repair. “Every kind of pipe ever invented over the years has found its way into our system,” said Carter.

A large new resort nearby is attracting people from everywhere on the globe and Carter wants to be prepared for the expected triple in population in the near future. After receiving funding from the Department of Agriculture, city leaders started the daunting task of determining what methods and materials they would use to replace the system.

“We want to be equipped with a system that will last far into the future so that the people who choose
to build their lives here will know that they are building their homes and businesses on top of a state-of-the-art system.” said Carter. “And when I started talking to civil engineers about piping materials, the basic answer seemed to be, – if it’s not HDPE, you’re using the wrong material.”

That is when Carter contacted Fred J. Ostler, P.E. of Project Engineering Consultants, Ltd (PEC). Ostler was the past AWWA National Director for Utah and Idaho and also the water superintendent for the city of Pocatello. PEC, based in Boise area, has become heavily involved in trenchless forms of construction and Ostler has become a huge proponent of HDPE.

“We have always been drawn to cutting edge technologies in civil engineering and we have excelled in trenchless technologies over the last 12 years,” said Ostler. “A lot of the mindset in the past has been that water systems have to be ductile iron. I never accepted that mentality because as soon as you put ductile iron in the ground it starts to rust. Everything the industry said to do to stop corrosion fails over time and is an extra expense that could be avoided by using HDPE. But the added benefits of HDPE of zero maintenance and zero leaks, blew me away.”

HDPE was first developed in the late 1960’s for the gas industry because of its leak-proof qualities. Today 90% of all new underground gas lines installed are HDPE. According to 1999 Gas Facts there are 380,000 miles of HDPE main gas lines and 28 million service lines in the U.S. Of these, there is an average of fewer than 10 leaks a year caused by something other than third party damage.

While incremental improvements to the nation’s water distribution systems have been made over the last 100 years, many like Ostler feel it is time to aggressively implement
the latest technologies like trenchless construction and HDPE to the water industry.

For instance, it is commonly believed that a leak rate of 10 to 15% is a normal acceptable level. Times have changed since the first half of the twentieth century, when populations were smaller, labor was cheaper, and water was relatively plentiful. City officials like Carter are now directed more towards conservation, cost, and safety. As such, governmental regulatory agencies, and conservationists are reviewing water distribution systems and paying heavy attention to leak management; and, they are finding the costs staggering.

According to the Community Water System Survey, water utilities self reported leak rates average 13%. One study by the International Water Supply Association states that 20 to 30% of water never reaches its intended destination. Whichever number one believes, the effects of such high leakage are taking their toll.

“With fused joints, the pipeline has no weak link so there are no leaks,” says Brian Shields of High Country Fusion (HCF) based in Fairfield, Idaho. HCF supplied the HDPE pipe, McElroy fusion equipment and fusion training for the project. “HDPE pipe has proven itself over the last thirty years in the gas industry and is starting to make a big impact in the water industry. Cascade has even had enough forethought and wisdom to pass an ordinance that mandates that whenever possible, HDPE is used.”

Shields points out that since water is one of the highest priorities in the West, it is the area that HDPE conservation methods can make a major impact. The battles over water control in the state are becoming heated and law practices that specialize in water law are among the most successful in the state. An entire section of Idaho Code is now devoted just to water. Shields feels that as water becomes even more valuable and the news of these types of HDPE water pipelines spreads, the door will open for HDPE to become a strong solution to the water shortage problem and ultimately make his job of selling the pipe easier. “All together there will be close to 30,000 feet of new HDPE in sizes ranging from 24 inch diameter down. The entire system will be fused together,” said Shields. “When they are done with this project, the town will have a strong backbone of HDPE and it will give them the ability to deal with growth instead of chasing and fixing leaks.”

“A lot of small towns have the same problems that we have,” said Carter. “And we figure the maintenance savings over the life of the system will save us an exorbitant amount of money. We jumped on the technology because we are looking for ways to save money.”

Ostler indicates that in the City of Pocatello and in 1993, water was 73 cents per 1000 gallons. Now it is up to $2.50 per 1000 gallons. One third of that cost or more, can be associated to pipeline replacement projects. “There are a lot of civil engineers who started in the late 1970’s and are now designing replacement systems for the ones they put in twenty or thirty years ago. Sadly, many of them are designing the new system with the same materials they are replacing. We don’t want to do this again in 30 years.”

Ostler indicates that the field of civil engineering is changing due to the high cost of construction. “And when you layout the lifecycle cost of HDPE, it’s always the best value,” said Ostler. “The
trenchless applications just further its advantages because projects are faster and less intrusive to the clients of the system. I have to be aware of that as a professional, it is incumbent upon me to get the client the best value for his money.”

“The civil engineering community needs to make a bit of a paradigm shift in forecasting projects correctly and including life cycle cost in with their design of the system,” said Ostler. “I have an obligation to show everyone I deal with the long term advantages of HDPE to make sure that the client is getting the best information to make the long term decision. And to assume that a project will be done with an inferior material because that is what the client wants, then it is probably not the best thing for PEC to do. We want to step it up with every project we design, so we get pretty brave and say, ‘Mr. Client, I respect that option but I can show you an HDPE option that is better.’”

Ostler continued, “Most civil engineers don’t come from a public works background, but if you come from a public works background you have felt the heat of answering to the politicians and the taxpayers about the decisions you make and the money you spend,” he said. “You understand what it is to maintain a pipeline and what it is to get it constructed and what it is to answer to the public. Too many times we go to a bond election and find out that a twenty year old pipeline needs to be replaced because of costly ruptures, or leaks or corrosion, and I just want to make sure that what I suggest is best for the community.”

“There is a learning curve when using this newer HDPE material, but it is not rocket science, a fusion technician can be trained in a day. In fact, I spend more time convincing people to try HDPE than I do training them on how to use it. Long-term maintenance is what it is really about and with regular payments from the community this pipeline will save this community millions in the future.”

About the Author

Drew L. Wilson is the editor of a newsletter published by McElroy Manufacturing, Inc., a PPI member company. The PPI is the major trade association representing all segments of the plastics piping industry. Member companies share a common interest in broadening market opportunities that make effective use of plastics piping for water and gas distribution, sewer and wastewater, oil and gas production, industrial and mining uses, power and communications duct and irrigation. More information is available online at www.plasticpipe.org.